Message Text

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INFO OCT-01 EUR-12 NEA-10 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 OMB-01 MC-02 ACDA-07 /101 W

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TO SECSTATE WASHDC PRIORITY 7517

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY MOGADISCIO

AMEMBASSY KHARTOUM

AMEMBASSY CAIRO

AMEMBASSY MOSCOW

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AMEMBASSY SANA

AMEMBASSY JIDDA

AMEMBASSY DAMASCUS

AMEMBASSY TEL AVIV

USMISSION USUN NEW YORK

SECRET NAIROBI 4744

E.O. 11652: GDS

TAGS: PFOR, SO, ET, KE, FT

SUBJECT: KENYA FINANCE MINISTER'S VIEWS ON HORN OF AFRICA

1. SUMMARY: FINANCE MINISTER MWAI KIBAKI, WHO IS AMONG FRONT-RUNNERS TO SUCCEED KENYATTA AS PRESIDENT SOME DAY, VOLUNTEERED WIDE-RANGING COMMENTS ON HORN OF AFRICA DURING AMBASSADOR'S FAREWELL CALL ON APRIL 15. ESSENCE OF HIS VIEWPOINT IS THAT U.S. SHOULD NOT WRITE OFF ETHIOPIA, AND SHOULD PROVIDE SUFFICIENT MILITARY ASSISTANCE TO AVOID DRIVING ETHIOPIANS INTO ARMS OF SOVIETS. AT SAME TIME, SECRET

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KIBAKI WELCOMED LARGER U.S. ROLE IN ASSISTANCE TO SUDAN. KIBAKI EXPRESSED SOME DOUBT THAT SOMALIA WOULD SUCCEED IN EXTRICATING ITSELF FROM SOVIET CLUTCHES EVEN IF IT WISHED TO DO SO. END SUMMARY.

2. KIBAKI SAID HE FELT KEY TO ACTUAL AND POTENTIAL SOVIET INROADS IN ETHIOPIA WAS THEIR ABILITY TO HELP

THE ETHIOPIANS PRESERVE ACCESS TO DJIBOUTI. THEY
COULD DO THIS BY RESTRAINING THE SOMALIS AS WELL AS BY
PROVIDING MILITARY EQUIPMENT TO ETHIOPIA. WHILE
SOMALIS HAD SHOWN SIGNS OF DISAFFECTION WITH SOVIETS,
KIBAKI WONDERED WHETHER SOMALIA COULD PULL AWAY FROM
MOSCOW, GIVEN HIGH LEVEL OF SOVIET PENETRATION OF
SOMALI GOVERNMENT. EVEN IF SOMALIA SHIFTED ITS
ALIGNMENT, KIBAKI THOUGHT SOVIETS COULD USE THEIR
MILITARY LEVERAGE TO PREVENT SOMALIA FROM SEIZING DJIBOUTI.

- 2. KIBAKI ASSUMED THAT SOVIETS WISHED TO AVOID OPEN CONFLICT IN THE HORN, BUT THAT THEIR BASIC OBJECTIVE WAS TO CREATE PROLONGED TENSION IN NEXT FEW YEARS. HE FELT SOVIETS PROBABLY COULD NOT HAVE THEIR CAKE AND EAT IT TOO--IF THEY GAINED DOMINANT POSITION IN ETHIOPIA, THEY WOULD LOSE IT IN SOMALIA. HE RECOMMENDED THAT U.S. AVOID PLACING ETHIOPIA IN POSITION OF BEING MILITARILY DEPDENT ON SOVIETS. IF SOVIETS BECAME ETHIOPIA'S MAIN MILITARY SUPPLIER, THEY WOULD "END UP WITH SIX RUSSIANS IN EVERY ETHIOPIAN MINISTRY."
- 4. APART FROM DJIBOUTI, KIBAKI FELT ETHIOPIA'S CHIEF CONCERN WAS ERITREA, BUT HE BELIEVED ADDIS GOVERNMENT COULD COPE WITH THIS PROBLEM IF NOT DISTRACTED BY TROUBLE ON SOMALI FRONT. PARENTHETICALLY HE COMMENTED THAT HE UNDERSTOOD IRAQ MAY SOON BECOME FIRST STATE TO RECOGNIZE INDEPENDENT ERITREA. AT ANOTHER POINT IN CONVERSATION, HE WELCOMED INCREASED U.S. ASSISTANCE TO SUDAN.

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5. COMMENT: KIBAKI IS CLEARLY RELUCTANT TO SEE MAJOR CHANGES
IN POLITICAL STATUS QUO IN THE HORN. OTHER KENYANS
HAVE BEEN SOMEWHAT MORE WILLING TO ENTERTAIN PROSPECT
OF FUNDAMENTAL CHANGES; ONE MFA OFFICIAL EXPRESSED OPINION THAT IMPROVED RELATIONS BETWEEN SOMALIA AND
CONSERVATIVE ARABS WOULD CONTRIBUTE TO STABILITY OF
KENYA-SOMALI RELATIONS. IN THIS CONTEXT, GREATER
U.S. ROLE IN SOMALIA WOULD BE SEEN AS BENEFICIAL TO
KENYA SO LONG AS U.S. DID NOT ACTUALLY PROVIDE MILITARY
EQUIPMENT.
MARSHALL

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	Margaret P. Grafeld	Declassified/Released	US Department of State	EO Systematic Review	22 May 2009
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